Linking with politics

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Top-down, RIP

Top-down, RIP*

* Not asserting and definitely not wishing, just paraphrasing

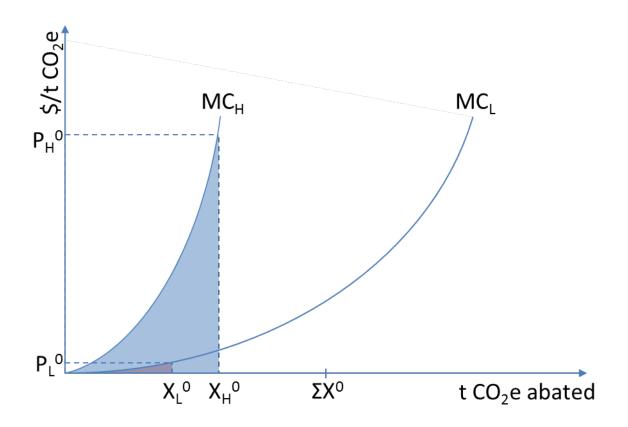
Bottom-up

Bottom-up*

* Not asserting it's the solution to everything, just paraphrasing

Unequal targets and costs before linkage

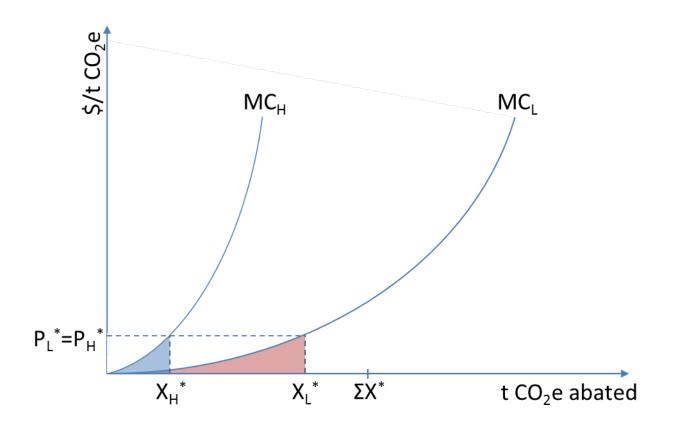
Large potential Pareto improvements from trade across domestic efforts



Large costs without linkage

Linkage has potential to decrease abatement costs

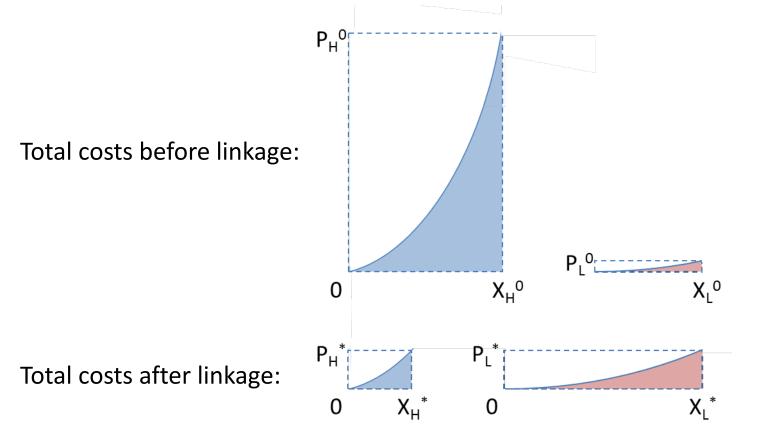
Higher ambition in low-cost countries, supported by funds from high-cost countries



Equal total abatement, lower total cost

Significant gains from trade

Potential Pareto improvements, supported by monetary transfers



Need stable targets & financial flows

Source: Green, Sterner & Wagner (2014) working draft

Linkage promises same abatement at lower cost*

* Or more abatement at equal cost, or anything in between

Linkage creates winners and losers

- Within a cap-and-trade system
 - Net buyers gain from lower price
 - Net sellers gain from higher price
- Across cap-and-trade systems
 - Total costs to low-cost country rise
 - Total costs to high-cost country fall

Solid economics, uncertain politics

Four obstacles to successful linkage

- Potential for gaming of targets
 - Prospect of linkage may lower levels of ambition
- Need for 'financial transfers'
 - Domestic political support key
- Difficulty of close regulatory coordination
 - From the mundane (short vs. metric tons)...
 - to the more fundamental (which offset credits to allow)
- Incompatibility with other domestic objectives
 - Desire for higher carbon prices vs cost-effectiveness

Which top-down problems does bottom-up linkage solve?

Linkage train has left the station

Developed-developed country vs developed-developing linkages

- California & Quebec
- Australia & New Zealand
- EU & Australia-New Zealand

• ...

Build, test, and prove viability of strong domestic systems

vs

Leverage existing systems for broader carbon market sooner



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